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Witness Statements

STATEMENT OF HOLLIS FITZPATRICK

Relator – Owner of Fitzpatrick's

My name is Hollis Fitzpatrick. My family has owned and operated Fitzpatrick's – a local 1 restaurant located in the center of Harmony – for as long as I can remember. Growing up, my 2 3 parents often told me how Fitzpatrick's has long been a local favorite in Harmony. We like to 4 keep things consistent and predictable so that our customers know what they're going to get 5 when they dine with us. Many of my memories from childhood and my teenaged years involve 6 the restaurant in some way. I never saw myself running the place because I'm more of a big 7 picture person than a detail person. I find keeping track and staying on top of details to be an 8 unpleasant feature of being "the boss," but my parents were ready to retire. I wanted to keep the 9 family legacy alive, so I agreed to take over. My partner and I moved into the apartment above 10 the restaurant when I started running things, so I was able to be very hands on.

11 While I have a lot of fond memories and a lot of affection for Fitzpatrick's, I have to admit that things haven't always been easy. My family has always kept our food prices low, so 12 profit margins can be slim. I'm fortunate to have a partner that makes a great salary working for 13 14 their family's drone company, so I don't have to worry about bringing in too much money. Still, I tried to run the restaurant efficiently so I would have something to pass down to my own 15 16 children one day. I've always been a do-it-yourself person to save money, such as growing a lot 17 of the produce that we've used in the restaurant in my garden at home. Over the years, I also got creative with what I could do myself rather than calling a technician to do it. I think the project I 18 19 am most proud of at the restaurant is doing the plumbing. Do you have any idea how much a 20 plumber charges just to come out and diagnose a problem when it comes up? I saved a bundle! Of course, the Harmony Health Department wasn't as impressed with my plumbing project as I 21 22 was. They issued a citation, saying the plumbing as installed was in violation of the health code.

This wasn't the first citation from the Harmony Health Department for one of my DIY projects.
If they can't get your restaurant for issues of cleanliness – which was most certainly the case at
Fitzpatrick's – then they go out of their way to get you on technical violations. I mean,
restaurants are heavily regulated under the health code, but I've always wondered if they had a
quota of citations they needed to write or something.

28 As I mentioned, profit margins were sometimes pretty slim at the restaurant. Things were really rough during the Great Recession of 2008. The economic recovery was so slow – I didn't 29 think the restaurant would make it. In early 2010, I filed for bankruptcy under Chapter 11, but 30 31 the judge dismissed the petition because my attorney missed a deadline to file an update with the bankruptcy court. After that, I explored a bunch of different business options that could utilize 32 the space at Fitzpatrick's, such as a game café, a book café, heck, even a cat café. Given the area, 33 none of those were viable options. Even if a different business would have been viable, 34 converting the restaurant to something else would require substantial, expensive renovations that 35 36 just aren't feasible. I became so despondent that I seriously considered getting out of the restaurant business altogether and selling Fitzpatrick's, but no one was interested in buying the 37 restaurant during such a slump in economic recovery. 38

Thankfully, the economy improved, and Fitzpatrick's eventually got back on its feet. By late 2015, the lunch and dinner rushes came back and there were people waiting for tables again. It was so good to get back to normal! I noticed we were also getting a younger clientele. You know the type – young people who do everything electronically and always have their cell phone close by. I noticed the new clientele had tastes, dietary needs and preferences our menu did not accommodate, so I switched to organic produce and altered the menu a bit to appeal to the younger crowd. Sure, the organic produce and specialty menu items were an additional cost but

investing in changes to the menu really paid off. We saw a whole new group of diners in addition 46 to our regulars' familiar faces and we were making a profit again. Over the course of several 47 months, we reinvested in the restaurant. We refreshed the interior design and replaced the 48 counter seating. We also repaired and upgraded the fixtures in the bathrooms. By 2019, we had 49 been doing so well, my accountant Phoenix Anderson convinced me to make some additional 50 51 investments. I took out a small loan and installed pin ball machines, a projector, and a self-serve ice cream bar. I also upgraded the POS system to get away from the pen and paper method that 52 Phoenix hated so much. Between late 2015 and the Spring of 2020, Fitzpatrick's made a decent 53 54 profit that increased slightly each year.

Sometime in 2018, a real estate developer named Riley Zhang approached me about 55 selling the current Fitzpatrick's space and reopening in one of their developments. By that time, 56 Fitzpatrick's had been back on its feet for a couple of years, and I was honestly embarrassed that 57 I had ever considered selling the place, so I politely declined the offer. Still, Riley constantly 58 59 visited Fitzpatrick's at weird times of the day to pepper me with questions about how profitable we were and to make comments about our menu. I think they intentionally chose odd times to 60 visit because we weren't as busy. Riley even went so far as to suggest that we transition to "fast 61 62 casual" – AKA a fast-food restaurant. I was completely offended by the suggestion! I repeatedly told Riley that Fitzpatrick's was doing well and that we weren't selling, but they continued 63 64 pestering me. They didn't want to take no for an answer because apparently Fitzpatrick's was the 65 only business on the main strip refusing to sell, and Riley wasn't happy about it.

I ran out of patience with Riley and wanted them gone so I agreed to let them look over
Fitzpatrick's financials. I thought that might be enough to convince them to leave me alone, but I
was wrong. Riley became fixated on the idea of buying Fitzpatrick's current location and having

69 us reopen as a fast-food restaurant in their new development. They tried to convince me that, in 70 their experience, the clientele around Fitzpatrick's were more likely to visit a fast-food restaurant 71 than to dine at a sit-down restaurant. What experience?! Riley is a young kid who might have a 72 good idea or two, but they're a know-it-all who refuses to listen to someone with more 73 experience. Riley's offers to buy the restaurant were insultingly low; they were just trying to get 74 one over on me. After I rejected two or three different offers, they eventually got the hint and left 75 me alone. Dealing with Riley Zhang was nothing but a negative experience.

A couple of years later, things took a very sharp turn when the international pandemic involving COVID-19 started dominating the news. COVID-19 was a new airborne disease that no one knew anything about other than it is easily transmittable through close-proximity and touch. It was a really scary time. The start of the pandemic was a whirlwind with deaths from the virus, business closures, and a stay-at-home order. Governor DeBier closed all bars and restaurants on March 15, 2020. We had very little notice, so it was a hard hit to the local food industry.

The financial situation at the restaurant deteriorated quickly because we had already had 83 a slow start the year, which was normal coming of the winter holidays. March was typically the 84 85 beginning of our busy time because of St. Patrick's Day, but restaurants were shut down before business had a chance to pick back up. Being completely closed to in-person dining meant I had 86 87 no way to pay my employees, so I applied for a Paycheck Protection Loan ("PPL") from the 88 Small Business Administration on April 8, 2020. The PPL was a forgivable loan under a state government program designed to help businesses keep employees on staff during the pandemic. 89 90 All I know about the loan is that if we furloughed or terminated any employee, the loan would

become repayable to the state – the rest I left to Phoenix to figure out. On April 30, 2020 we
received our first PPL payment from the SBA for \$125,000.00.

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After receiving the payment, I met with Phoenix to see what cuts we could make to keep 93 the restaurant running. Phoenix ran the numbers a whole bunch of different ways and the answer 94 was always the same – we were going to be operating at a net loss, no matter what. I revisited the 95 96 idea of adding a carry-out component to our business. With the first PPL payment, I hired a local high school student with a web-design business to build a website for Fitzpatrick's. The entire 97 experience was a nightmare! The website constantly generated errors. The orders that would 98 99 come to us were either completely wrong – the order would say that someone ordered beef when 100 they actually ordered chicken – or the order was correct but the quantity was wrong – the order would say that someone ordered four chicken sandwiches when they really only ordered two. 101 102 These constant errors resulted in even more losses for Fitzpatrick's, so we shut down the website and abandoned the idea of including carry-out as an option for our restaurant. We did continue to 103 take orders placed over the telephone, but the volume of telephone orders was a fraction of what 104 other restaurants do through the various tech platforms. 105

The stay-at-home order was set to expire on May 1, 2020. We tried to keep carryout going in the meantime, but the income was negligible. I didn't know what to do – we were faced with the reality that we wouldn't bring in any money for another four weeks. As you can imagine, I wasn't the only one who was upset. All over Buckeye, people were protesting the orders that Governor DeBier put in place. Finally, things seemed to be on the upswing in late April when Governor DeBier announced a plan to slowly reopen Buckeye. This was such good news! I thought for sure they would start with restaurants and bars, since those were the first businesses to be shut down, but that didn't happen. Instead, they resumed health procedures andpermitted dental and veterinary offices to reopen.

Days later, everything took a step backwards when Governor DeBier extended the stay-115 at-home order to May 29, 2020. This was the exact opposite of what the governor had just told us 116 117 days before. The plan was to slowly reopen Buckeye, not to keep things shut down. It had been 118 over six weeks since we had made any money, and I was afraid the stay-at-home order would just keep getting extended. Admittedly, I was angry and scared about the future of Fitzpatrick's. 119 When Governor DeBier announced that restaurants would be allowed to reopen, with 120 121 restrictions, on May 15, 2020, I couldn't even be excited. Only restaurants with outdoor seating were permitted to open, which Fitzpatrick's did not have. There was no way for me to even add 122 outdoor seating because we were boxed in by a small sidewalk out front and a narrow alley in the 123 124 back. I was crushed.

Finally, on May 21, restaurants were permitted to reopen for indoor dining with 125 restrictions in place. I was so excited to finally be able to reopen! I spoke with someone at the 126 Harmony Health Department to understand the restrictions that were put in place. Every other 127 table had to remain empty with at least six feet of clearance between all tables, the total number 128 129 of occupants, including kitchen staff and customers, had to be reduced to 50% of the normal 130 capacity, plexiglass had to be installed between tables and between counter seats, physical menus 131 were prohibited, the restaurant was required to close all in-person dining no later than 6:00 p.m., 132 and all customers were required to wear masks, unless they were actively eating or drinking. After that conversation, I headed right over to Fitzpatrick's with a tape measure and 133 134 plexiglass. I was willing to do whatever we had to do to reopen because we certainly couldn't

afford to be closed any longer. Fitzpatrick's wasn't a large restaurant by any means. Our family

made several improvements to the building and the area surrounding the restaurant over the 136 years, but space inside the restaurant is limited. It was not at all uncommon for there to be a wait 137 for a table during our lunch and dinner rush. We had only a few four-person booths and tables, 138 one two-person table, and twelve counter seats. If we filled every available seat, we could 139 accommodate thirty-four customers at a time. While I never heard any complaints about the size 140 141 of the restaurant and usually, I agreed with the locals who said that it added to the restaurant's charm, it was a serious problem when it came to complying with the pandemic restrictions. 142 I called Finley Abara, the Director of the Buckeye Restaurant Association and a former 143

employee of Fitzpatrick's who I've known for a long time. I asked for their assistance with
changing the layout of the restaurant to maximize the number of diners while complying with the
restrictions. Once I started measuring, Finley and I realized just how significant an impact these
restrictions were going to have on Fitzpatrick's ability to operate. To make a profit, we needed to
operate at a minimum of two-thirds capacity during our breakfast, lunch, and dinner rushes. This
proved to be an impossible task given the restrictions we had to follow.

As I said, Fitzpatrick's wasn't a big place. To comply with the COVID-19 guidelines, we 150 had to close the two-top table, one of the four-person booths, and one of the four-top tables in 151 152 addition to closing all but four counter seats. Given the reduced capacity and restricted layout, 153 our usual maximum of thirty-four patrons was slashed to no more than sixteen people in the 154 restaurant at one time. There was no configuration that Finley or I could come up with that 155 would have made Fitzpatrick's profitable. We couldn't even guarantee that the remaining tables would always be full. To be sure we weren't missing anything, I used an online platform that 156 157 calculates a restaurant's maximum efficiency. Finley also utilized the services of an industrial 158 designer who looked at the space to create the best layout given the government restrictions. The

website and the designer came to the same conclusion I did; there was no way to operate at two-thirds capacity while following the guidelines.

To make matters worse, being forced to close in-person dining by 6:00 p.m. meant we'd 161 miss out on two hours of the dinner rush that would otherwise last three hours. Business at 162 Fitzpatrick's started to pick up around 5:00, got busy at 5:30 and stayed busy until we closed at 163 164 8:00. During our normal rush, we could turn over all of our tables at least three times during dinner service. It was not at all unusual for us to serve 60-70 people between 5:00 and 8:00 p.m. 165 Without being able to operate on at least two-thirds capacity and without the ability to stay open 166 167 for the entire dinner rush, Fitzpatrick's would not be profitable. We were open from 8:00 a.m. until 8:00 p.m., but dinner was easily the biggest money maker of the day. With less than half 168 capacity and a drastically reduced dinner service, I was not optimistic about Fitzpatrick's future. 169 170 On June 3, 2020, I requested a hearing before the state health department seeking an exemption from the COVID-19 restrictions, because we simply couldn't afford to operate in 171 172 accordance with the restrictions. I was also angry, because I knew that back on March 19, 2020, Governor DeBier gave an exemption to the health orders to the cast and crew of a movie that was 173 being filmed in Wilbur, Buckeye about a Buckeye football legend. The way I heard it, the 174 175 exemption allowed food and beverages to be served 24 hours a day until they were done shooting. They were allowed to operate when businesses like mine were completely shut down! I 176 felt like we were being treated unfairly because we weren't as connected. I finally heard back 177 178 from the Health Department almost a month later. They denied my request in a one sentence letter – they said there was just no mechanism in place for someone to make a request like that. I 179 180 was really upset - the health orders were killing my business, and no one seemed to care.

I wasn't ready to throw in the towel, so we reopened and did our best, but the restrictions 181 made it impossible for us to break even, let alone make a profit. Local businesses were inspected 182 by the health department pretty regularly to make sure they were in compliance with the 183 regulations – these inspections were much more frequent that the typical inspections we're used 184 to. Wearing masks became a hot button issue in Harmony and the employees of Fitzpatrick's 185 186 grew to hate trying to ensure that patrons were following the mask rules. We learned that many of our competitors were switching to a carry-out model and were getting good business using 187 food delivery platforms like UltraEats and DoorDelivery. I looked into joining those services but 188 189 found that it would require a substantial investment to utilize these platforms. We'd have to update our sales system again, create a separate pick-up area, and develop a website for people to 190 order from, just to name a few things. We just couldn't afford to implement those changes. 191 192 While we muddled along as best we could, COVID-19 cases continued to increase and people seemed to stop going to restaurants for an indoor, sit down meal. I scraped and saved as 193 194 much as I could to protect our employees, but we were operating at a net loss. Despite all of my efforts, I learned that not only were we losing money due to our compliance with the health 195 orders, but we were losing money to employee theft as well. On September 17, 2020, I fired 196 197 Aspen Bennett for stealing money from our cash register. I caught them red handed! I was 198 devastated. I couldn't believe they would do that to me after everything I did to keep them 199 employed. Things got so bad that members of the family began forgoing paychecks just to keep 200 the restaurant going. Not only that, but many of our patrons were completely sick of all the restrictions. They were especially sick of the mask mandate that had been put in place by 201 202 Governor DeBier. If we thought ensuring compliance with the restrictions was bad when we first 203 opened, we had another thing coming. By October, patrons were openly telling us they would no

longer dine at Fitzpatrick's if they were required to wear masks. It was not uncommon forpatrons to get angry and walk out if they were asked to put on their mask.

The second PPL payment of \$125,000.00 came in on October 13, 2021. We had been 206 operating at a net loss for so long that it seemed the PPL money went out to pay bills the same 207 day that it came in. We continued to try to stay afloat with family members continuing to forgo 208 209 paychecks. The patrons who were tired of the restrictions continued to protest by either not patronizing Fitzpatrick's at all or by getting angry and walking out. Just as the situation was 210 coming to a head, there seemed to be some light at the end of the tunnel. On October 28, 2020, I 211 212 was watching the governor's daily press briefing when they announced a new process to request exemptions from the existing COVID restrictions. Apparently, the governor's restaurant buddies 213 214 complained the restrictions were unfairly broad and said there should be a review process for 215 individual businesses. I was thrilled with the possibility of navigating around the restrictions, but I was livid that they didn't create this process months ago when I originally made the request. 216 217 First, Governor DeBier allowed the Rural Meijer movie to ignore restrictions and then they created a whole new process just because their friends asked for it. It was clear the governor gave 218 special treatment to their inner circle and left small businesses like mine hanging out to dry. 219 220 On November 4, 2020, I set my frustrations aside and reapplied for an exemption from 221 the COVID-19 restrictions. It was only two days after the application became available, so I 222 figured I would hear back soon. I needed an answer fast because Fitzpatrick's was holding on by 223 a thread and I was pretty much out of options. The restaurant was hemorrhaging money so, we made the difficult decision to lay off all employees who weren't members of the family. We 224 225 knew this worked against us being forgiven for the paycheck protection loans, but there was no 226 other option. We tried to wait for a response from the Health Department and tried to continue

operating in compliance with the restrictions, but it was just impossible. The Health Department
didn't get back to me for over a month, and they didn't even grant my request because they
wanted "more information." To add insult to injury, other small businesses owned by friends of
DeBier were approved for exemptions almost immediately. By the time the response came
through, Fitzpatrick's was done. I made the most difficult decision of my life and closed the
restaurant for good. On December 12, 2020, Fitzpatrick's served its last meal.

Governor DeBier finally lifted the restrictions on bars and restaurants on May 20, 2021 233 and I watched from a distance as businesses began to return to normal. That was never going to 234 235 be a reality for Fitzpatrick's and other small restaurants that weren't on Governor DeBier's favorites list. I met with a lawyer to see what could be done. Before the health orders were 236 237 imposed, Fitzpatrick's was doing well and operating at a profit. Had Governor DeBier not imposed such harsh restrictions on restaurants, we would have continued to be a profitable 238 restaurant. It is completely unfair for the Governor to create restrictions that force a business to 239 240 operate at a net loss for nearly a year and ultimately close its doors due to the subsequent financial crisis. Small businesses heavily depend on foot traffic and operate on thinner margins 241 than large corporations or big box stores – how did the governor expect us to make enough 242 243 money to pay our electric bill, insurance, and other fixed operating costs with restrictions this onerous? Small business owners were left behind and ignored and I'm angry about it. Because of 244 245 the restrictions put in place by Governor DeBier, I lost my family's business. I lost the 246 Fitzpatrick legacy, and I can never get it back.

STATEMENT OF PHOENIX ANDERSON

Relator – Accountant for Fitzpatrick's

My name is Phoenix Anderson and I've handled the books for Fitzpatrick's for over 10 1 years. I grew up in Harmony and used to go to Fitzpatrick's after tennis practice in high school 2 3 because they had the best grilled cheese sandwiches and French fries. When the whole team 4 showed up, we practically took over the entire dining area! I guess that's not saying much given 5 the size of the restaurant. I left Harmony for college, on a tennis scholarship to Wolverine State 6 University. I studied Sports Management for the first few semesters, then switched to Financial 7 Management when I ended up losing my scholarship. I'd missed a few too many practices and 8 my parents put pressure on me to pick a more "practical" major since they were footing the bill for college. One of my roommates was heavily into day trading around that time and convinced 9 10 me that working in finance was the way to go.

11 I graduated in 2002 with a B.S. in Financial Management and moved to New York City to work in accounting for Fountainhead Fund, an upstart hedge fund managed by my roommate's 12 cousin. I had a blast in New York City and was making a pretty good living working for the 13 14 hedge fund. I wasn't too worried about the timeline for earning a CPA license. Why put so much 15 pressure on myself jumping through a hoop like that, when there was plenty of money to be made with all kinds of financial products? After a few years, though, one of my roommates got 16 17 into a little bit of trouble with an expensive drug habit, unfortunately, and decided to leave the city. At the same time, Fountainhead Fund's management team lost a few top brass to a 18 19 competitor and new management began scrutinizing my work, my clients, my expense accounts, 20 heck they probably knew every time I went to the bathroom. It didn't take long for that to get old and I decided moved back to Harmony, where rent is more reasonable, and I knew I'd be able to 21 22 find a job pretty easily.

A friend of my father's helped me find a job with a regional CPA firm called Rand and Associates. I was working full time, working as a tennis coach part time, working on my YouTube channel, plus going to all these rotary club meetings and other network-y things to start getting to know businesspeople in town. I didn't have a lot of extra time to study for the CPA exam, and I've never been that great at exams anyway. I passed the CPA exam on my second try, in 2007, and got my license a few months later.

I ended up meeting Hollis Fitzpatrick at a booster club fundraising event for the Harmony 29 High School football team. We got to trading stories and they were interested to learn about my 30 31 hedge fund work. They ended up mentioning that their restaurant had seen better days and they were starting to think they might be able to use some help with their books. It was kind of 32 kismet, because I'd grown sick of the demanding schedule at Rand and didn't think I was being 33 paid what I was worth. I thought I could do better on my own and so I decided to hang up my 34 own shingle. It was strategic too, because I had a few side hustles going, working on converting 35 36 a 1998 Chevy Astro minivan as well as growing my YouTube channel, CryptoFIRE. The channel is kind of a passion project, it's all about cryptocurrency and financial independence. 37 You don't get wealthy on a taxable salary, passive income and dividends are where it's at. 38 39 During the time I was consulting for Fitzpatrick's, I met one of Hollis' cousins who was working at the restaurant. We hit it off and dated for a while before we ended up getting married, 40 41 making me an official part of the Fitzpatrick family. I was a little nervous about mixing my 42 personal and professional life, but it's all worked out okay. There are worse people to work for than your cousin-in-law. I just spent a lot of time at the restaurant between working on the 43

financials and visiting my spouse. On the positive side, I could satisfy my fried food craving

45 pretty much any time I wanted.

In late 2008, Hollis stopped by my office and expressed concerns about Fitzpatrick's 46 financial stability. I ended up taking over all of Fitzpatrick's books and completely devoted 47 myself to learning the business inside and out. I saw how stressful the financial part of the 48 business was for Hollis and noticed they were often distracted and did not enjoy bookkeeping. 49 As a new upstart CPA business, it was a great opportunity to shine, by taking a significant worry 50 51 off Hollis's plate so they could focus on what they did best - serving delicious food and spending time chatting with their customers. I quickly saw that market volatility at the time was putting a 52 damper on people's discretionary spending habits, and a small family-owned diner like 53 54 Fitzpatrick's was taking a hit. Fitzpatrick's was a greasy spoon. Burgers ten different ways, chili, fries, grilled cheese, you name it. Lots of things people can whip up at home. One of my first 55 recommendations was for Hollis to update the menu with three "modern" items: avocado toast, 56 vegan queso dip, and a kale smoothie. We argued back and forth for about a month about the 57 menu additions. Hollis was adamant that the menu should remain true to its roots and not expand 58 into what they viewed as expensive trends. The only compromise was that Hollis brought in 59 more organic produce from their garden. 60

For the rest of 2008, Hollis dug in their heels about keeping prices low, resulting in 61 62 continually decreasing profit margins, dropping from around 6% of sales to hovering at about 1 or 2% in 2009 and 2010. By then the economy was recovering from the recession and Hollis 63 64 consulted with a lawyer and decided to file for Chapter 11 bankruptcy, which ended up getting 65 dismissed because the lawyer (a family friend who didn't really specialize in bankruptcy filing) ended up not getting some paperwork filed in time. Hollis and I were meeting practically once a 66 67 month during 2010 and 2011, when they were exploring many different avenues for regaining 68 profitability. We explored alternative businesses that could utilize their existing space, such as a

game cafe, book cafe, even a cat cafe. In particular, I thought a game cafe would be a good bet, 69 lots of kids around playing Prison Dragons or whatever it's called. Given the area though, none 70 of the options were viable. Fitzpatrick's is in a tiny space near Harmony High School. A really 71 cute historical building with a narrow dining room and a tiny kitchen space, no outdoor seating 72 73 and limited parking. As I said before, it can barely fit a tennis team, much less enough gamers, 74 books, or cats to turn a profit after the required expensive renovations for a conversion like that. Hollis even considered exiting the food industry altogether but didn't find what they wanted in a 75 76 buyer.

77 During 2011 and 2012, the economy made a slow but steady recovery. The area around Fitzpatrick's benefitted from the Federal tax incentive program for first-time homebuyers and we 78 79 saw a steady influx of young professionals move into the area. Fitzpatrick's doubled down on its 80 nostalgia factor, stuck with its tried-and-true greasy spoon menu, with the exception of a few small changes, and managed to turn a modest profit in 2012, and in each year leading up to the 81 82 pandemic. We used a cash-based accounting system for Fitzpatrick's. Technically, this system doesn't meet GAAP (generally accepted accounting principles) standards, but with Fitzpatrick's 83 small size and Hollis's intent that it will always stay that way, cash-basis was just so much less 84 85 of a hassle. Despite the obvious stress it caused them, I saw that Hollis liked to fancy themself as a pretty hands-on business owner and likes to be able to "understand" the books at a glance. 86 87 They found their previous CPA's double-entry system confusing and were happy when I 88 suggested going to a cash-basis system late in 2009. I was able to take care of the intricacies of the work, without causing Hollis unnecessary angst with complicating-looking paperwork. 89 90 In cash-basis accounting, you record payments when they're received and processed. 91 Accounts receivable do not come into play with a cash-basis system. You record the income

when you receive the cash in hand. Particularly when you don't maintain inventory, as in a 92 service-based business, this is a more useful system than accrual-based accounting. GAAP 93 generally have more impact for businesses looking to secure funds from investors. Fitzpatrick's 94 had no investors and a fairly straightforward general ledger containing capital, assets, revenues 95 and expenses. In fiscal year 2012, Fitzpatrick's revenue was right around \$500,000, I think. This 96 97 increased by about 2% per year up until the pandemic, with an overall modest profit hovering at about 3.5% of sales. COGS (cost of goods sold) was consistently moderate to high for a business 98 of its size since they used quality ingredients, yet they were not inclined to raise prices. Hollis 99 100 offset this somewhat by growing some of their own food, such as herbs and tomatoes. Fixed overhead held steady at around 40% of sales and labor was half that, at 20%. All in all, 101 Fitzpatrick's was not in the red between 2012 and 2019, though no one could say it was a cash 102 103 cow either. It brought in enough to keep the lights on and give Hollis some extra cash. They certainly didn't have any interest in leveraging the business for financial independence and 104 retiring early. It wasn't going to help with any grandkids' college educations the way they ran 105 things, either. I'm not sure if Hollis really understood this. They liked to think they were hands 106 on, but they really had no idea what was happening financially with the restaurant. Hollis' 107 108 spouse was the breadwinner, so Hollis just tinkered around at the restaurant to keep the family's 109 legacy alive.

In 2019, I successfully talked Hollis into making some new investments in the restaurant. We managed to weather the storm in 2008 and turned a decent enough profit over the last seven years, so it seemed like a good time to make the next move. We went back and forth on ideas to attract new, younger crowds until we came to a compromise. I got my way by convincing Hollis to update the point-of-sales ("POS") system so servers didn't have to hand write customer checks

anymore. Hollis got their way by adding a self-serve ice cream sundae bar and a couple of 115 pinball machines "for the kids." We both agreed to purchase a new projector and screen bundle 116 so we could show sporting events at the restaurant. This was something that would appeal to new 117 customers and our regulars, so it made sense. This was the biggest change Hollis had agreed to 118 119 since I started working with them, so I didn't waste any time for fear they might change their 120 mind. In Q3 of 2019, Hollis took out a small business loan to cover the expenses which totaled about \$23,000. The bulk of the loan went toward the pinball machines which cost us a total of 121 \$13,498. Hollis really wanted to bring in Harmony's younger crowd, so they opted for a \$6,999 122 123 Mandalorian machine and a \$6,499 Avengers machine. We spent \$5,498 on the 4k projector bundle and \$1,500 to install the updated POS system. Luckily, the ice cream bar wasn't too 124 expensive because we were able to convert part of the old waitstaff counter into a refrigerated 125 126 buffet station for only \$2,500. I figured we wouldn't have any trouble repaying the loan if Fitzpatrick's revenue continuing trending the way it had been, and we managed to bring in new 127 customers with the improvements. I could never have predicted a once in a lifetime pandemic 128 129 would hit, completely wiping out any hope of paying off the loan.

When restrictions were enacted to combat the pandemic, Fitzpatrick's was unfortunately 130 131 in precisely the worst position to withstand the economic stress of dramatically reduced customer traffic. January and February had always been slow months for the restaurant because people 132 133 tend to avoid greasy spoon diners while on their new year's resolution diets. That's a normal part 134 of the food service industry, but typically business picked up again around St. Patrick's Day. I mean, it was a restaurant named Fitzpatrick's, need I say more? Buckeye's first confirmed 135 136 COVID-19 case occurred on March 9 and the governor closed all bars and restaurants on March 137 15, so we didn't make it to the St. Patrick's Day upswing. By the time the pandemic hit, we had

already dipped into the cash reserve to get through our normal slow time and things only got 138 worse from there. The restrictions effectively took away Fitzpatrick's ability to function as a 139 viable business. At first indoor dining was eliminated. Then it returned, with restrictions. The 140 restrictions reduced capacity by 50%, required six feet of distance between tables, and forced 141 Fitzpatrick's to close its doors at 6 p.m. each day. During Q2 of 2020, Fitzpatrick's experienced 142 143 more than a two-thirds reduction in sales. The stock market also tanked, and I unfortunately liquidated 80% of my portfolio within a month, adding probably a decade or more to my early 144 retirement plan. 145

146 For the rest of financial year 2020, Fitzpatrick's continued to operate at a significant loss. The distancing and capacity guidelines made it impossible to turn a profit because it cut the 147 number of available seats to less than half. To be profitable, Hollis needed to fill at least two-148 149 thirds of the restaurant during peak business times. Two-thirds capacity was the last point at which the restaurant would be profitable, with a profit margin of just about 1.25%. The impact of 150 151 the regulations was especially severe because it cut out two hours of the dinner rush by forcing restaurants to close at 6 p.m. Fitzpatrick's made about 60% of their daily revenue from the dinner 152 rush, which usually lasted from 5-8 p.m. Cutting out two full hours of service on top of the other 153 154 restrictions not only eliminated any profit, but it created a significant deficit.

To provide some context, before the pandemic, Fitzpatrick's would make about \$1,578 in daily revenue when they were operating on mostly full capacity. Taking out the fixed overhead, the cost of my contract, labor (about 20% of revenue) and food costs (about 35% of revenue), Fitzpatrick's turned a daily profit just under \$57. Even during the times when they could only run on two-thirds capacity, the restaurant still brought in enough to make a profit with a daily revenue of about \$1,200. Reducing food costs to 30% and labor to a skeleton crew (about 14% of

revenue), contract and fixed overhead remaining the same, Fitzpatrick's would make a daily profit just over \$15. Normally business trends were somewhere on the spectrum between full capacity and two-thirds capacity, so Fitzpatrick's typical profit margin was 3.5%. With the pandemic restrictions in place, the daily revenue was dramatically reduced to an average somewhere around \$458. Even with the staff working at a skeleton crew and food costs only running 30% of the total daily revenue, Fitzpatrick's was still losing almost \$730 every day. There was no way for the restaurant to survive on that model.

168 Hollis recognized that competitors were turning to online ordering and carryout services, 169 but the upfront technology investment to get these systems quickly in place was cost prohibitive. The PPL funds helped somewhat, but not nearly enough. The size of the restaurant also 170 complicated matters. There simply wasn't space to easily accommodate the foot traffic generated 171 172 by a sizeable enough carry out business in order to offset the cost. The estimate to upgrade the POS system again, construct an area in the dining room to accommodate carryout guests, add 173 174 parking, purchase food containers/bags, and amp up cleaning routines was just too great a financial hurdle. That doesn't even take into consideration building contingency for when the 175 restaurant needed to temporarily halt all operation when a customer or employee tested positive 176 177 for COVID-19. It all overwhelmed Hollis and amounted to more than the PPL funds, anyway. 178 Ironically, one of Fitzpatrick's financial obligations was payments on a somewhat high-interest 179 small business loan obtained after the Chapter 11 didn't work out. Those funds had been used to 180 make needed general repairs to the plumbing system, refresh the interior design (it hadn't been 181 touched since the 80's), and replace the bar and seating area. As I mentioned, we had just 182 updated the POS system in 2019, but once again, Hollis had no plans to grow or expand the

operation, so the investment in technology was just enough to update it, not to bring it to modernstandards by adding things like touchless pay.

Not one to give up easily, Hollis went ahead and hired a kid from Harmony High School 185 to design a website to try to generate business without exorbitant cost. Unfortunately, you get 186 what you pay for when it comes to web design. The site was unreliable, buggy, and had no 187 188 impact on steadily decreasing sales. The snafus and errors on the site contributed to even further losses, since Fitzpatrick's prides itself on customer service. To accommodate angry guests, they 189 probably gave away as much food as they sold for the month the website was operational (if you 190 191 can call it that). In another desperate attempt to keep the business alive, Hollis took a second round of PPL money, hoping to keep the staff on payroll. Hollis kept up with it for about a 192 193 month, but it wasn't feasible for much longer than that. With no way to increase takeout orders, 194 we quickly determined that Fitzpatrick's would continue operating at a net loss if it attempted to comply with the full range of restrictions in order to achieve loan forgiveness. In mid-November, 195 Hollis made the difficult decision to lay off all employees who were not Fitzpatrick family 196 members in an effort to keep the doors open. Even after that, the family ended up skipping pay 197 checks to keep things going, but it wasn't enough. 198

Fitzpatrick's was a quaint family institution and part of its charm had always been its reluctance to change a formula that's tried and true. But unfortunately, the impact of the restrictions was devastating. Restaurants with more square footage, more flexible menu, and less labor-intensive food preparation fared much better. Likewise, it was easier for businesses with modern technology in place, such as POS systems that could pivot to online and touchless sales by downloading an app to an iPad and plugging in a card reader. Fitzpatrick's location in a small historical shopping strip with barely adequate parking didn't help matters. There was no

206 opportunity for outdoor seating and little room for parking during non-pandemic times, and207 certainly not enough to accommodate increased carry out traffic.

All in all, the last straw for Hollis was the mask mandate, which prompted a good amount of the regular customers to refuse to dine at Fitzpatrick's if they were required to wear a mask. Without this bit of remaining steady sales, there was no way to keep going so Fitzpatrick's officially closed on December 12, 2020. Of course, the good governor was making what they thought was the right decision for citizens, but where's the line between protecting the public and infringing on peoples' right to make their own health decisions and profitably run their businesses?

STATEMENT OF FINLEY ABARA

Relator – Director of Buckeye Restaurant Association

1	My name is Finley Abara, and I am the director of the Buckeye Restaurant Association. I
2	grew up in Harmony and have remained closely connected to the community. My first job in
3	high school was working at Fitzpatrick's busing tables. I was in the grade just below Hollis, so I
4	was familiar with the family even before working there. Starting at Fitzpatrick's, I learned the
5	restaurant business from the ground up. Up until it's closure, I visited the restaurant regularly.
6	Prior to the pandemic, I met there once a month with my friends and colleagues in the Charles
7	Shultz Literary Club.
8	During my time at Fitzpatrick's, Hollis's parents were good to me. They saw that I had an
9	interest in the restaurant business and they exposed me early on to all facets of running a food
10	establishment. Fitzpatrick's emphasized a family atmosphere, cleanliness, and the importance of
11	long-term relationships. The Fitzpatrick family found a niche and they stayed within that niche
12	all those years. Many food establishments opened and closed in Harmony over my lifetime – yet
13	Fitzpatrick's had remained as steadfast as ever. Making money or chasing the all-mighty dollar
14	for the sake of wealth was never a focus for the Fitzpatrick family. On more than one occasion I
15	can recall conversations with the business accountant that implied that, but for some inheritance
16	monies, the restaurant would never have been able to survive. Hollis eventually reached a point
17	where their profit margins were within the industry standard of 3-5%. I'm sure they were in the
18	lower end of that range, but Hollis was comfortable and happy with the way things were going.
19	My jobs at Fitzpatrick's included busing tables; clean-up; preparing for inspections;
20	waiting tables; short-order cook and inventory control. The restaurant was extremely busy early
21	in the morning, then again for lunch and dinner. We took the time between meals to catch up on
22	cleaning and stocking. Fitzpatrick's did not sell alcoholic drinks, so once the diner crowd cleared

out, we were ready to shut down. Cleanup usually happened by 7:30 p.m. so we could leave right
at the 8:00 closing time. Business was always steady because Fitzpatrick's focused on family and
community. Even when the Big Freeze of '77 and the Great Blizzard of '78 hit Buckeye and
Harmony, Fitzpatrick's stayed open and delivered food to anybody that needed it. Before the
pandemic, I do not recall Fitzpatrick's ever being closed for business.

By the time I graduated high school I knew I wanted to remain in the food industry. I enjoyed the personal interactions I had with all the customers at Fitzpatrick's. I saw how a family business can become a part of the fabric of a community. I knew the people; I knew their schedules and I knew what they did and did not like. Because I had experience in the food industry, I received a partial scholarship to Cornell University in the Food Industry Management Program. I obtained my bachelor's degree from Cornell in 1979.

My bachelor's degree provided me with access to leading-edge theory as well as real-34 world techniques. Cornell is a leading source of applied and academic research focusing on high-35 36 priority issues facing the food industry with the goal of improving food system efficiency and performance. I was exposed to various successful and unsuccessful business strategies, 37 marketing, and management studies, combined with leadership experience. Cornell always 38 39 conducted premier programs for food industry leaders on campus and around the world, including the highly regarded Food Executive Program. I credit these programs for laying the 40 41 foundation for my professional success. Unfortunately, I have not had the time to go back and 42 get my Ph. D. or otherwise further my studies.

Right out of college in June of 1979 I saw an opportunity to strike out on my own and get
into the food industry. With a loan from my parents, I purchased a Joe Joe's Sub shop franchise
in a local mall. The lease did not provide for a seating area and there was no place for my

46 customers to sit and eat. Sadly, the business failed within a year. Between 1980 and 1983 the 47 United States was in a deep economic depression. As a result, jobs in the food industry all but 48 disappeared so my next job was selling life insurance. I only got paid if I sold a policy. As I 49 became more comfortable with selling insurance products, I moved on to become a licensed 50 insurance agent. I was able to get a job with an independent insurance agency just one county 51 over from Harmony. As I was not far away, I was able to maintain my hometown connections.

As my experience in the agency and insurance products increased, I realized that I could 52 create a niche for myself by selling insurance to restaurants, food vendors, suppliers of food 53 54 industry products and others involved directly or indirectly in the food industry. I was uniquely positioned to corner this market given my experience in both insurance and the food industry. 55 Thanks to my experience working at Fitzpatrick's and because of my education at Cornell, I 56 understood the risks that small businesses in the food industry faced on a day-to-day basis. My 57 failure with Joe Joe's Sub shop became a key part of my success. Along with the 58 recommendations I had obtained, it was easy for me to talk to small food industry business 59 owners and develop affordable insurance plans for them. I experienced great success, and within 60 ten years I owned the insurance agency. 61

Over the next 20 years I grew my insurance agency so that it had a presence throughout the state. I was able to expand my clientele to include some the most prominent restaurant and food industry establishments in Buckeye. I am lucky to have very loyal customers like the Walter Winchell franchises, Adam's Ribs Steakhouse, Breadsticks, the Everything Not Meat Eatery and The Buckeye State University. In fact, when the boys run out of the tunnel on Saturdays, it is my agency sign you see on top of that tunnel.

As a result of my business acumen coupled with my record of success in working with food industry clients, I was asked to give lectures on restaurant risk management. As a service to the industry, I developed checklists that covered various aspects of the food industry, including health and safety. I contributed to the development of an app for members. On numerous occasions I have been a guest lecturer at Cornell.

73 As a result of the depression of 2008, the restaurant food industry suffered serious setbacks. Up until then, the Association lacked the ability to make an impact for its members. As 74 a result of my experience and reputation for getting things done, I was recruited to take over the 75 76 Restaurant Association in 2010. I had to give up the day to day operation of my insurance company, but it was a good transition for me. I was tasked with guiding the Association's 77 strategic path towards its vision for a thriving restaurant and foodservice community. I have 78 consistently reinforced the Association's position as the unifying voice of the restaurant and 79 foodservice industry, and the recognized leader for employee training and certification programs. 80 Working in concert with state restaurant associations, I continued to strengthen the Association's 81 advocacy efforts to ensure restaurants of every size are represented at the local, state, and federal 82 levels within Buckeye. 83

When I took over the Association there were only 183 member establishments in the state. I leveraged my contacts in the insurance and food industry and now the Association boasts a robust membership of over 2,000 establishments as well as an associate membership of over 3,000 vendors and suppliers making the Buckeye Restaurant Association one of the most influential groups advocating for the rights of the food service industry in Buckeye. Our Association funds many activities for our members including educational opportunities. We employ a full-time team of lobbyists that, among other things, help advance laws aimed at

91 protecting food industry owners. We are always on the lookout for and preventing overreaching92 governmental regulation.

During my tenure at the Restaurant Association, I have provided testimony to Buckeye's
congressional leaders on issues ranging from kitchen cleanliness and food integrity to occupancy
requirements and restrictions. I have a close working relationship with the state health
department officials. Members of our association are provided with assistance in fighting health
orders and citations for alleged health code violations ranging from food quality, to infestation,
to cleanliness and similar issues.

When the food truck industry came online, our Association was instrumental in brokering a deal between the local governments in Buckeye, the restaurant owners and the food truck industry so that food trucks could co-exist with restaurants and not place an undue burden upon local government services, specifically waste management. I worked on establishing the occupancy and food integrity guidelines for food trucks so that Buckeye consumers could be assured a certain quality of food experience whether the food was served from a restaurant or a truck.

Instead of running from the competition presented by the food truck industry, we decided 106 107 to innovate. Under my leadership our association hired designers and architects and related professionals so we could assist our members in maximizing occupancy and services. We 108 109 worked with local government officials to create zones in urban areas to allow for outdoor café-110 style seating. We lobbied at the local levels to create DORAs – Designated Outdoor Refreshment Areas – to encourage residents to walk from local restaurant to restaurant while enjoying 111 112 alcoholic drinks. Each year our association works closely with The Buckeye University to 113 provide safe and family-friendly tailgate experiences before football games.

When COVID-19 hit, nobody was ready for it. Everybody was scared. Government 114 officials immediately assumed that the disease was easily spread by proximity and touch. 115 Because of that assumption, the food service industry suffered arbitrary restrictions - restrictions 116 that were imposed out of fear – not science. On behalf of our members, we agreed that it was 117 important to support aggressive steps to protect the nation's public health. However, there was an 118 119 unproven suggestion that restaurants were part of the problem. In the rush to judgment our members suffered inconsistent and restrictive governmental mandates. Like the Roman Senate to 120 Caesar all those years ago, our government did its best to kill an industry. The Ides of March 121 122 2020 sounded the death knell for many of our members in Buckeye. Governor DeBier closed many businesses without proper consideration. Businesses like Fitzpatrick's. Businesses that 123 were barely making it when times were good. The restrictions were not uniformly enforced. 124 125 Movie sets where food was served near singers and dancers were granted exemptions. Our association was left out in the cold. Our members were not provided with any procedural 126 127 recourse to get relief from these orders. Members like Fitzpatrick's asked for a chance to be heard – but those requests were instantly and categorically denied. Our industry was a 128 convenient scapegoat for reflexive shutdowns. 129

The public health and welfare of Americans has largely been the responsibility of individual states. It wasn't until the turn of the 20th century that the federal government took an interest in food safety. In 1934, the FDA and the U.S. Public Health Service created the first "Restaurant Sanitation Program," a voluntary set of food safety regulations for restaurants that could be adopted by individual states. The early inspection system included grade-based restaurant ratings — A, B and C — and focused on many of the same food safety concerns we see today. Handwashing and hygiene of workers were paramount, as was refrigeration of

perishable foods and general cleanliness of kitchen and bathrooms. The original guidelines alsoincluded a prohibition against using cyanide-based polish to clean silverware.

That original Restaurant Sanitation Program expanded and changed over the decades, eventually becoming known simply as the federal Food Code. Starting in 1993, the Food Code was updated and republished every two years until 2001, when the schedule was moved to every four years. The Food Code is continuously updated to reflect the latest scientific understanding of the causes of foodborne illnesses and the best industry practices for keeping restaurant-goers safe.

Today's Food Code, like the original 1934 document, is a voluntary set of regulations, 145 not federal law. It's still up to individual states to write their own food safety rules, although most 146 states align their regulations closely with the recommendations of the FDA. To make things 147 148 more complicated, restaurant inspections are often conducted by city or county officials, not state regulators. In those cases, it's the local health authorities who write and enforce their own food 149 safety regulations. When COVID-19 occurred, our industry was not ready to respond to the 150 drastic forced shutdowns and restrictions imposed by the public health orders. This was far 151 greater oversight than the industry had ever seen. 152

Pre-COVID, our association had been in the forefront of protecting the public. For years and years restaurants have successfully protected guests and employees from health calamities. It has always been a major part of our industry. Over the years we developed policies and procedures that were carefully developed with the cooperation of health officials and scientists. Our members have regularly sanitized surfaces, required staff to wash hands, and have adhered to occupancy restrictions and similar public health and safety orders. We should have had the

chance to comply with additional reasonable restrictions. Instead, without warning, our industrywas singled out. Closed without thought. Closing was a first resort instead of a last resort.

In spite of the unfair treatment of our members, our association went into action and quickly developed Best Practices for Food Stores and Restaurants and Food Pickup/Delivery Services. We did not step aside. Our members were provided the tools for safe and successful reopening, whenever that might come. Unfortunately, for some restaurants like Fitzpatrick's, with no ability to do take-out or outdoor dining, the May 2021 order to reopen came too late.

Because of my close ties with the family, I assisted the Fitzpatrick's with various 166 167 attempts to change the layout of their space to comply with the new regulations. We worked with an online platform that helps restaurant maximize their business model by using layout and 168 overhead costs to determine how many guests are needed to make the business profitable. Given 169 170 the restrictions imposed on restaurants, no feasible business model could turn a profit. If granted an opportunity, we would have presented evidence at a hearing that showed that there was no 171 place for the Fitzpatrick's to increase capacity. To comply with the orders, Fitzpatrick's had to 172 reduce occupancy. There was no amount of square footage in the restaurant to allow for creative 173 use to get more people in. A review of the floor plan of Fitzpatrick's makes it obvious that it was 174 175 not an establishment that could install a drive-up window. The seating restrictions inside once 176 partial reopening was allowed still severely limited the access to food by patrons. The worst blow was the curfew imposed on restaurants. Governor DeBier and the Health Department 177 178 forced restaurants to close in-person dining by 6:00 p.m. which severely impacted the dinner rush. Typically, restaurants make about 60% of their revenue from dinner service, so the 179 180 dramatic cut back in hours was devastating. It meant there was no time for restaurants to turn 181 over their tables during the dinner service. Under normal circumstances, restaurants usually turn

tables three times during their peak business hours. For Fitzpatrick's, the curfew cut out onethird of their busiest time. When you add that to the overall reduced capacity, the government
pushed Fitzpatrick's past the point of no return.

Fitzpatrick's was not perfect throughout its history. From time to time, like any restaurant 185 186 there would be health violations. However, Fitzpatrick's was never found to have violated any 187 serious health regulations. Rather, the violations were technical in nature. The loyal patrons of Fitzpatrick's were there because it was steady. They knew who was going to be there and they 188 knew what the food was going to be like once they sat down. It was one of the "constants" in the 189 190 community. The community's relationship with Fitzpatrick's was turned upside down as a result 191 of the pandemic restrictions restaurants were forced to comply with. The comradery and atmosphere were gone, and some patrons were especially outraged by the mask mandate. This 192 193 was simply too great a hurdle for Hollis to overcome, so they were forced to shut down.

STATEMENT OF ELLIS MAZAKIS

Respondent – Buckeye Director of Health and Human Services

was born and raised in the State of Buckeye and have always wanted to give back to my local
ommunity. Ever since I was a little child, I knew I wanted to be a doctor and work in health
are. As I continued to pursue my passion, I learned that one way to help protect the health of
eople was by working to develop policy behind the health care industry. This started my
ourney towards exploring a career with the Buckeye Department of Health and Human Services.
I have worked for the Buckeye Department of Health and Human Services for the past
venty years, seven of which I have been in the director position. Prior to working for the
epartment, I obtained my bachelor's degree in health services from the University of Arizona
1994. I then obtained my master's in public health from The Buckeye State University in 2000
nd an M.D. with an emphasis in epidemiology in 2004. I started working for the Buckeye
epartment of Health and Human Services right out of school in 1994 as a Public Health
anitarian. I remained in this role while completing graduate and medical school, eventually
orking my way up in the Department. I was appointed to be the Director of Health and Human
ervices in 2014. It has been a long road to get where I am, but it has all been worth it knowing I
m helping to make Buckeye a safer place. While not everyone agrees with everything the
lealth Department does, I know we make decisions in the public's best interest.
The Buckeye Department of Health and Human Services' primary mission is to enhance
nd protect the well-being of all citizens of Buckeye by providing effective health and human
ervices and fostering advances in medicine, public health, and social services. The
epartment's responsibilities include drafting policy and other restrictions related to the health
nd safety of the public in Buckeye. This includes responding to emergency health situations,

like the breakout of a global pandemic. The Department deals with policies related to medical
care, food and drug, and disease prevention and control. My primary responsibilities as the
director are to oversee and partake in the development of these policies, enforce the mission of
the Department, and work with other team members throughout the process. Our team works
together to create, implement, and oversee these policies which become even more important
during instances such as the COVID-19 pandemic.

One of the Department's responsibilities is to oversee health regulations of restaurants 29 and to ensure restaurants abide by the proper provisions and safety standards. The Department 30 31 helps create the Health and Food Code based on a model developed by the Food and Drug Administration (FDA) to ensure restaurants are able to provide safe services to their customers 32 and protect the public from health issues that could arise in the food service industry. The first 33 "Restaurant Sanitation Program" was created in 1934 by the FDA and the U.S. Public Health 34 Services which was a voluntary set of food safety regulations for restaurants. Individual states 35 36 had a choice of whether or not to adopt the regulations suggested by these organizations. These regulations later became known as the federal Food Code and were updated every four years to 37 continuously reflect the latest scientific understanding of foodborne illnesses and to provide the 38 39 best industry practices for keeping restaurant-goers safe. The State of Buckeye drafted their own Health and Food Code in the 1940s and has continued to update the code based on 40 41 recommendations from the FDA, U.S. Public Health Services, and the Buckeye Department of 42 Health and Human Services.

Every restaurant receives a grade from the Buckeye Health Department. The Buckeye
grading system is based on the FDA Food Code, which identifies 56 different inspection items.
An inspection of each restaurant occurs at least once a year. The inspector awards the restaurant

a number of points based on their compliance with the various inspection items laid out in the
code. The points are added up and the restaurant is given a letter grade ranging from A to C.
Restaurants that receive a Grade A means that the establishment is clean, up to code, and free of
violations. Grade B means the restaurant has some issues that must be fixed. If a restaurant
receives a Grade C, the restaurant is a public risk and on the verge of closure. Once the restaurant
receives a grade, it is posted both on the restaurant storefront and on a public online database.

While restaurants with a B rating are still safe to patronize, there is some sort of violation leading to a B grade. Some of the most common ones are vermin infestations such as rats, mice, or insects, temperature related offenses concerning either holding or prepping food, or unsanitary handling such as inadequate hand washing. Restaurant ratings are given based on a delicate balance of health and safety measures to keep the public safe. Restaurants with higher ratings have fewer violations and are deemed safer for the public to patronize than restaurants with lower ratings.

59 Fitzpatrick's restaurant received a B- rating as the result of their January 2020 inspection, which occurred a few months before the outbreak of the COVID-19 pandemic. Specifically, the 60 inspector cited violations for plumbing that had not been approved as part of the dishwashing 61 62 sink and use of non-ground fault circuit interrupter plugs near water sources. The inspector also noted that the employee handwashing signs were faded and in need of replacement. Additionally, 63 64 Fitzpatrick's was using produce from their home garden instead of an approved vendor. Because 65 of the number of violations noted by the health inspector Fitzpatrick's rating was a B-, meaning that the restaurant could still be patronized, but letting the public know there were several 66 67 violations of the Buckeye Health Code.

The Department also responds to public health emergencies, such as global pandemics, 68 by developing proper guidelines and protocols to protect the public during such emergencies. In 69 early 2020, the world was dealing with an outbreak of a new disease known as COVID-19. The 70 first confirmed case of this virus in Buckeye occurred March 9, 2020. In response, Buckeye's 71 72 Governor Fran DeBier announced statewide measures that would combat the spread of COVID-73 19. Such measures included closing bars, restaurants, salons, barbershops, and tattoo parlors. On March 22, 2020 Governor DeBier issued a stay-at-home order with exceptions for essential 74 workers and businesses. Based on guidance from my department, the stay-at-home order was not 75 76 expected to lift until May 29, 2020. As a result, restaurants, like Fitzpatrick's were forced to close for several months. We in the Health Department understood the restrictions would be a 77 shock to some residents, but we acted out of necessity and in our capacity as public health 78 79 officials responsible for the safety of Buckeye's citizens.

The reason for such harsh actions and precautions by the government was the due to the 80 81 highly contagious nature of COVID-19. Our department's understanding of the virus, at the time these precautions were implemented, was that it was easily spread between individuals as the 82 result of proximity and touch. The main way the virus spreads is through respiratory droplets that 83 84 can transmit to others or a surface when an individual coughs, sneezes, or talks. Because many 85 restaurants in Buckeye have seating where individuals from various households sit in close proximity to one another, restaurants were deemed likely "hot spots" for the disease to spread 86 87 and infect more of the public. Particularly because individuals are touch numerous surfaces and bring items close to their nose and mouths, it makes it much more likely that an individual could 88 89 contract or spread the disease in a restaurant setting.
As our understanding of COVID-19 grew, it became clear that such harsh restrictions may not have been as necessary as we initially thought. However, public health and safety was always our department's number one goal. As a result, we thought it best to make recommendations for restrictions that would prevent the spread of COVID-19 and protect the public. However, once it was clear such stringent restrictions were unnecessary, the department began strategizing to issue new guidelines that maintained public safety while also allowing Buckeye businesses to safely reopen to the public.

97 On May 15, 2020 restaurants were permitted to reopen for outdoor dining only if they 98 adhered to certain restrictions put in place by the Department of Health and Human Services. A 99 week later on May 21, 2020 restaurants were permitted to reopen indoor dining, also with certain 100 restrictions in place. To create these restrictions, myself and the rest of my team at the 101 Department worked with local restaurant owners to determine what restrictions would be the 102 least burdensome on restaurant operations but still protect public health. When making these 103 determinations the health and safety of the public was always the main priority.

These restrictions for reopening restaurants included: every other table must remain empty with at least six feet of clearance between all tables, the total number of occupants, including kitchen staff and customers, must be reduced to 50% of the normal capacity, plexiglass must be installed between tables and at the counter, physical menus are prohibited, the restaurant to restrictions were put in place to help control the spread of COVID-19 while allowing restaurants to reopen and continue providing their services to the public.

Once these restrictions were in place, a memo was issued by the department outliningwhat restaurants needed to do to comply with these restrictions. The memo also included some

recommendations for local restaurants to help them comply with the restrictions, such as locations to obtain plexiglass, how to develop a virtual menu, and ways to maximize seating arrangements in small spaces. Some businesses requested exemptions from the restrictions but, at the time, it wasn't feasible. Not only did we not have a structure in place to process those types of requests, it also wasn't safe to lift restrictions that early in the reopening timeline. We needed to gather data which we could only do by allowing business to resume, with restrictions in place. The plan was always to reevaluate at a later time.

At the time the restrictions were enacted, it was understood that the virus could be transmitted through respiratory droplets when people cough, sneeze, or talk. Furthermore, COVID-19 can be transferred by touching a surface or object that has the virus on it then touching your mouth, nose, or eyes. In addition to encouraging individuals to wash their hands more frequently and efficiently, the Department issued guidance encouraging individuals to wear masks or facial coverings in public and to keep a moderate distance apart from individuals outside of their home.

Governor DeBier issued a statewide mask mandate for all Buckeye counties on July 23, 127 2020 requiring individuals who were in public places to have a mask or some sort of facial 128 129 covering. As time went on, Buckeye continued to see an increase in number of COVID-19 cases 130 and an increase in the number of deaths from the virus. In order to prevent further spread of the 131 disease Governor DeBier announced a curfew on August 17, 2020 that lasted from 10:00 pm to 132 5:00 am. We knew that, despite the existing restrictions, large gatherings were taking place in some communities throughout the state, so the curfew was intended to combat that problem. 133 134 Once again, these added restrictions were implemented at my recommendation after consulting

with my team and other public health guidance. The additional guidelines were put in place untilthe number of new cases decreased, and more was known about COVID-19.

Eventually, numbers began to improve statewide, and we reevaluated our stance. By 137 November, we were not ready to completely lift restrictions, but we were optimistic about the 138 overall number of cases and community spread. Governor DeBier met with some business 139 140 owners in the service industry and directed the Health Department to create an exemption application for businesses that could operate safely without the COVID-19 restrictions. 141 Specifically, there were some restaurants and other businesses in large enough spaces that the 142 143 capacity and distancing restrictions were no longer necessary. Any exemptions were to be issued on a case-by-case basis and only granted if businesses could prove safe operation without the 144 restrictions in place. For example, we looked for businesses with significant ventilation and air 145 146 flow. Governor DeBier announced the exemption process during a press conference on October 28, 2020, and the application went live a few days later on November 2. We immediately 147 received a huge influx of applications, so much so that we began processing applications around 148 149 the clock. We responded to requests as quickly as possible, but it often took several weeks for us to notify business owners of their application status. Often, we needed more information before 150 151 we could make a final decision, which was the case with Fitzpatrick's. After we notified them 152 that we needed additional information, we never received any follow up.

While I have had an impeccable career with the Department, a few months ago, after this whole Fitzpatrick's business started, an investigation was opened with the ethics committee. Apparently, the committee received an anonymous tip that I was allowing health inspectors to take bribes from restaurant owners to "look the other way" regarding some of their health code violations and to ensure they received acceptable grades from the department. An investigation is

158 still pending with the ethics committee, but I can assure you that I would never allow such a 159 thing to happen. I pride myself on holding the Department, its members, and myself to the highest ethical and safety standards to ensure the health and wellbeing of the public. This 160 accusation is merely a rumor and is likely from a disgruntled individual who is not willing to 161 162 accept that the restrictions we issued were for the protection of the public, and not as a 163 punishment for struggling businesses. In my time with the Department, I have learned that you must have thick skin because people will attack you personally for decisions you make to keep 164 the public safe. 165

166 The restrictions we implemented were crucial in preventing the further spread of COVID-19 and were for the protection of the people of Buckeye. While such operations may not be ideal 167 in the food service industry, it is better for the restaurants to be open with minimal restrictions 168 169 than to be closed all together. The Department has done all they can to provide additional help to restaurants to ensure they understood what was required of them, and we even provided 170 additional resources to ease the transition to this "new normal." The citizens of the State of 171 Buckeye are all in this together, and while things may not be ideal, they are in place to provide 172 for a safer, healthier and brighter tomorrow. 173

STATEMENT OF RILEY ZHANG

Respondent – Real Estate Developer

My name is Riley Zhang and I'm Harmony's top real estate developer. Real estate is my passion and I love working with the local community to create modern, fun, and exciting spaces in Harmony. I plan to take my dream beyond just my hometown by sharing my talents with the rest of the state. Buckeye Magazine recently named me a developer to watch, and I hope to be the top developer in the state within the next five years.

6 Growing up, I wanted to be a restauranteur, but in college at Buckeye State University I was lucky enough to land an internship with Wilmot Developers and fell in love with real estate 7 development. I graduated from Buckeye State University with a Bachelor of Science in Finance. 8 9 The commercial market was at an all-time low when I graduated, and it was near impossible to get a developer job. I studied for and received my real estate license in 2008 and worked for two 10 11 years for a residential real estate firm. By 2010, the commercial market had somewhat recovered and I began dipping my toes into commercial deals. In 2011, Wilmot Development reached out 12 and I was hired on as an entry level property developer. I worked my way up the ranks at Wilmot 13 Development until I felt I'd learned all they could teach me, then started my own firm – Zhang 14 Real Estate – in 2016. A couple of my proudest developments are Weston Town Center, an 15 extremely popular outdoor shopping center in Harmony, and The Burch, a development featuring 16 apartments, popular restaurants, and office space. 17

A lot of people think that real estate development slowed down as a result of the COVID-19 pandemic. Nothing has been farther from the truth! Some businesses that struggled before the 20 pandemic couldn't hang on, but businesses that were doing well before have continued to 21 flourish. I've been working with Mickey's Ice Cream to find a second location for their old

school ice cream parlor. The original Mickey's location opened at Weston Town Center about three years ago. Mickey's struggled at the beginning of the pandemic, but quickly linked up with many of the delivery apps and offered takeout. Mickey's was able to grow their business so much that they're looking to add a second location on the east side of Harmony and are begging to be a part of my next large-scale development on the northside.

The pandemic has also forced a lot of people to rethink their career choices and many have decided to open small businesses. One of the clients I'm working with right now was laid off from his job in the restaurant industry and decided to start cooking pizzas out of his kitchen, posting his pies on social media. Within two months of the COVID-19 pandemic, he had built a social media following and now has a six-month waitlist for his specialty pizzas! He's currently looking for a space to open his own pizza restaurant so he can serve his delicious one-of-a-kind pies to the masses.

I myself was initially worried about how Zhang Real Estate would make it through the pandemic. I even applied for a paycheck protection loan ("PPL"). At the beginning there were rumors that chain restaurants like Orangebees took all the PPL money, but I was able to secure one and ensure Zhang Real Estate was not financially impacted. We ended up using a decent chunk of the PPL money to comply with pandemic restrictions like plexiglass or extra laptops for our employees with underlying health conditions so they could continue to work from home. We've now bounced back and are working on a new development on the northside of town.

A lot of restaurants throughout the industry have raised prices as a result of the pandemic. At the beginning of the COVID-19 pandemic, customers were tipping large amounts at small businesses and that's continued. Many of the players in the restaurant industry have learned that they can charge more as long as the restaurant is open about the fact that they're facing increased

costs due to pandemic shortages. Chicken wings became a hot commodity during the height of 45 the pandemic because they were very hard to come by. Restaurants managed the supply change 46 by increasing prices and placing capacity limits on wing orders. This ended up increasing 47 restaurants' overall revenue because people were desperate to get their hands on some chicken 48 wings, and they ended up supplementing their order with additional menu items. I've also seen 49 50 restaurants add a 10% charge for carryout and others add a 20% tip charge. Customers are willing to pay extra to get out of their homes after so long being stuck cooking themselves or 51 getting takeout. Restaurants not raising prices and taking the hit on increased food costs are 52 53 making a mistake and are in danger of losing significant profits.

Before and even during the pandemic, most small business owners jump at the 54 55 opportunity to be a part of a Zhang development. I tend to either encounter struggling business 56 owners who appreciate the generous offer to buy their land, or I find businesses that are doing well but are in need of a refreshed business. The pandemic actually helped me acquire new 57 58 clients because owners were ready for a change after months of closures and restrictions. Much 59 like homeowners used the time to remodel and refresh, business owners took the opportunity to make changes they'd been wanting to implement for a while. Sometimes that meant finding new 60 61 space or exiting the business to pursue other passions. Zhang developments are on the cutting edge of design, and we have a reputation for taking businesses who were doing average and 62 63 allowing them to grow in the newly developed space.

I'm honestly not sure which of those business types Fitzpatrick's fits into. A couple years ago I'd classify them as a struggling business, but it's also the type of business that might benefit from a Zhang development. In 2018, I approached the owner, Hollis Fitzpatrick, about a potential development. Fitzpatrick's is located in a fairly well-traveled area of Main Street, but is

the only restaurant in the area. Most other businesses surrounding Fitzpatrick's are shops, gyms, service-oriented businesses, and offices. All the other businesses in the area were interested in my offer and had all but signed the contract. One of the dry cleaners was relieved I was offering to buy them out of a lease and planned to move to an area with lower rent. Others were excited about the potential benefits of the development. Fitzpatrick's was the hold out.

Fitzpatrick's has always been known as a greasy spoon restaurant. Over the last five or so
years, the restaurant has added some healthier options preferred by the millennial generation.
The restaurant now offers smoothies, organic meat and produce, as well as some vegan options.
This appears to have helped attract younger customers, but it's still a sit-down restaurant and
many younger customers prefer takeout or fast-casual restaurants.

78 Fitzpatrick's was the only business opposed to selling when I approached the area businesses about my development opportunity. I visited the restaurant at all hours and days – 79 80 breakfast, lunch, dinner, weekdays, weekends, and honestly never saw a large crowd there. 81 Hollis kept telling me what great business they were doing, but I never saw it. I even tried talking to them about changing their business model to reflect current dining trends. Fitzpatrick's is a 82 casual restaurant that twenty years ago was probably very popular but isn't anymore and that was 83 apparent from all the times I visited. Fitzpatrick's definitely has a handful of regulars who keep 84 them in business, but I didn't think they could be profitable long-term or even continuing in 85 86 2018. I talked with Hollis repeatedly about the possibility of retooling their business model and rebranding Fitzpatrick's as a fast-casual restaurant. I thought Fitzpatrick's had delicious food, but 87 ultimately felt they'd be more successful (and occupy less space in the development) if they 88 89 transitioned to fast casual.

Hollis was livid when I suggested the transition. They gave me a speech that their 90 business model has worked for decades, and their grandfather didn't start the restaurant only to 91 turn it into a glorified McArches. I told Fitzpatrick I understood and asked to look at the 92 restaurant finances so I could see if we'd be able to find a solution. Once I looked at the books, I 93 was even more convinced Fitzpatrick's needed to move to a fast-casual model. Fitzpatrick's was 94 95 barely breaking even as it was. A fast-casual model would allow them to have less servers, less food waste, and attract more customers. In my experience, the type of people who were visiting 96 97 the existing businesses in the area are more likely to visit a fast-casual restaurant to pick up a 98 meal to go than they are to go to a sit-down restaurant. The foot traffic in the area peaked between 4-6 p.m. so there wasn't much hope of drawing a large dinner crowd for a sit-down 99 meal. This pattern told me that a fast-casual establishment would be popular because people 100 101 would be more likely stop by to pick up dinner on their way home. I also already had a high-end restaurant interested in the development and needed a few fast-casual restaurants to balance out 102 103 the development.

Once I looked over Fitzpatrick's financials, I showed the owner how much I'd charge the restaurant using the same amount of square footage in the new development compared with the reduced square footage they'd need for a fast casual restaurant. I also offered an amount for the current land which in my view was more than generous given their current financial situation. Hollis was convinced I was wrong about their financials. I liked Fitzpatrick's and after all my visits had developed an obsession for the cheese fries, so I agreed to have a forensic accountant look at Fitzpatrick's financials.

The forensic accountant came to the same conclusion I did: Fitzpatrick's was not making
money. During a good period, the restaurant's profit margin was on the very low end of the

industry standard which ranges from 3-5% for restaurants. It was clear that this was a direct 113 result of their business model. Hollis told me the restaurant was busiest during their dinner 114 service which, as I mentioned earlier, would be improved by a fast-casual model. Typically, a 115 restaurant's peak business hours account for over half of their revenue so it's ideal to be in a high 116 117 traffic area. Fitzpatrick's would have been able to significantly increase their profit if they 118 switched to fast-casual because it would reduce their fixed overhead by a decent amount while increasing their revenue from the dinner rush. They could still have sold the same food their 119 family had been serving for generations, but they wouldn't have to spend as much money to do 120 121 it.

I went to Hollis again with my best and final offer, even bringing the forensic accountant 122 with me to share some cheese fries. The forensic accountant and I met with Hollis to share the 123 findings. Hollis said they were shocked and still said I was trying to short the business. I told 124 Hollis over and over I wanted to help the restaurant and, in my view, the only was to help was by 125 126 signing onto the development and accepting my offer. I offered Fitzpatrick's an amount of money for the land, a spot in the new development with reduced square footage in which they 127 could offer a fast-casual restaurant. I even offered reduced rent for the first two years in the 128 129 development as a thank you for staying in the area.

Hollis said they weren't interested in the development. Then I offered a contract option
which didn't require Fitzpatrick's to open as part of the development. I told Hollis as much as I'd
love to see Fitzpatrick's as part of the development, I could understand not wanting to
completely change their business model. This option came with more money up front for the sale
of the building but would require the restaurant to vacate within two months of the contract being
finalized. Hollis wasn't interested in that offer either. They said my offer was way too low and

countered with a ridiculous number. At that point, I felt like I'd done all that I could to make that
deal work, but Hollis didn't understand what they were doing. I told Hollis no deal and walked
out. I haven't had those delicious cheese fries since and all of the surrounding businesses were
upset the deal fell through, but Hollis was being unreasonable.

I've heard Fitzpatrick's is now suing, claiming that the pandemic restrictions forced the 140 141 restaurant to close. That claim is so farfetched it's difficult to believe such a lawsuit could be filed. Fitzpatrick's was losing money four years ago and certainly has to be losing money now. 142 I've tried to use DoorDeliver to get some Fitzpatrick's cheese fries in an effort to avoid a heated 143 exchange with Hollis while still satisfying my craving, but Fitzpatrick's isn't on DoorDeliver or 144 any other delivery app! I can't imagine how Fitzpatrick thinks that's a good business decision. 145 Every other restaurant in Harmony that competes with Fitzpatrick's is on DoorDeliver. Even the 146 fast-casual restaurants Fitzpatrick hates so much have adopted these delivery apps. 147

Knowing Hollis, I'm sure they didn't do much to change the restaurant's layout to 148 accommodate the restrictions. I did hear something about Hollis using an online tool to 149 maximize the restaurant's efficiency which is laughable. If they wanted to maximize efficiency, 150 they would have taken me up on my offer! Besides, those tools are a joke. When I was getting 151 started in real estate development, I tested out a few of those kinds of tools with no success. If 152 you even slightly alter the information you put into the calculator, you get wildly different 153 154 outputs. Additionally, the information you get is only as good as the information you put in because it's all based on an algorithm. If I want to maximize retail space, I know that different 155 156 sizes and types of shelving will allow me to have differing amounts of merchandise, but the 157 online tool can't tell me that. It will only give me information for the exact type of shelving I put

into the calculator. I'm not at all surprised Hollis went this route though. If there's a cheap wayto cut-corners, Hollis is all over it.

160 From what I understand Fitzpatrick's has also been firing their employees. I ran into one 161 of their ex-employees working at another restaurant in town. Aspen Bennett had been one of my favorite servers at Fitzpatrick's. Aspen confirmed many of the same observations I'd made at 162 163 Fitzpatrick's years ago. Aspen also told me how much the business had been suffering as Hollis refused to adapt to the pandemic. Unlike so many other businesses, Fitzpatrick's refused to add 164 165 outdoor seating. Based on what I saw years ago, the pandemic restrictions wouldn't have 166 impacted the number of customers Fitzpatrick's could serve at a time, mostly because they were never anywhere near capacity. Regardless, Fitzpatrick's could have offered outdoor seating and 167 reservations through TableOpen in addition to delivery as a way of attracting new customers. 168 The pandemic brought about a movement to support struggling small businesses, all Hollis had 169 to do was develop a social media presence to make the restaurant's needs known and modernize 170 171 the business a bit. If they had taken those actions, Fitzpatrick's would have been profitable again 172 like their grandfather's business was decades ago. Instead, Hollis remained stubborn and stuck in their ways which ultimately lead to Fitzpatrick's downfall. Now, they're just looking for a 173 174 way to pass the blame onto someone else.

STATEMENT OF ASPEN BENNETT

Respondent – Former Fitzpatrick's Employee

My name is Aspen Bennett and I am currently a server at Harmony Bistro, an upscale restaurant in downtown Harmony. I started working at the Bistro when I left Fitzpatrick's in September of 2020 and honestly, I've never been happier. I got into the service industry in high school, and this is the first restaurant I've worked for that actually knows how to run a business and, you know, pays their employees!

I've lived in Harmony my whole life and I love it here. A lot of my friends moved away 6 7 after college because they wanted something different than a small town where everybody knows everybody, but that's exactly why I stayed. I'm a people person. I love making small talk, I love 8 gossip, and I love having a job that lets me get to know people for a living. I'm sure I could 9 make more money working in a big city, but I wouldn't get the personal connection I have here 10 in Harmony. You know how some people say hairdressers are also therapists? It's the same way 11 being a server in a small town! You really get to know the regulars and, to me at least, it feels 12 13 like you're part of one big family.

I got into the restaurant business when I was younger and still figuring things out. I'd 14 worked at a local ice cream shop while I was in school, but I needed something more than just 15 seasonal work and it seemed like a restaurant would be the perfect fit. I could still talk to people 16 and get to know the town regulars; I would just get more hours and make more money. I started 17 as a server at this little Italian place called Antonio's. The food was great, and the customers 18 were really nice, so I stuck around for about three years, despite the owners being absolutely 19 20 toxic people to work for. It was a husband and wife team who couldn't stand each other and 21 neither one of them knew anything about running a business. For a while I just kept my head 22 down and did my job, but near the end it was pretty unbearable. One day, while I was filling in for one of the dishwashers, the owner threw a pot right at his wife's head! It just barely missed 23

24 me, and her, thankfully. If that wasn't enough to make me rethink my job, the owners also25 accused me of stealing!

Like I said, the Antonio's didn't know how to run a restaurant so they would often just 26 27 have servers grab their own tip money out of the till rather than bother themselves to keep 28 records. After working a double one Saturday, I'd earned a decent amount in tips, so I stopped at the register to collect my money before being off for a few days. The owners saw me grab the 29 money and didn't say anything. A few days later I get a call from the police asking me to come 30 31 down to the station and answer some questions about theft at the restaurant. I had no idea I was the one being accused! Apparently, the Antonio's told the cops that I stole \$200 from them. I 32 worked at Antonio's for three years, I couldn't believe they would do this to me! I told the cops 33 34 the truth, but it was my word against theirs. My family didn't have any money for a lawyer, so I 35 talked with the public defender who advised me to plead guilty to petty theft and take a deal. They said if I pleaded guilty, I could just pay a small fine and do a few hours of community 36 37 service. My parents wanted the whole thing to go away so they told me to take the plea and they would pay the fine so we could be done. I took the plea and immediately started looking for a 38 new job. In the end, the joke's on the Antonio's because their restaurant closed down not long 39 after I left. Now I work in the restaurant that took its place. 40

In 2014, after a few months of being unemployed, I finally found a new job at Fitzpatrick's. At first, I really enjoyed working for Hollis. They were committed to the family feel of the restaurant by keeping staff small, mostly family, and always walking around the dining room to talk to customers. Even better, the family actually got along really well, unlike the Antonio's. The work environment was so much better than my last job that I overlooked some of the problematic things for a long time. Rose colored glasses, you know?

After being at Fitzpatrick's for a while, I started picking up on things that made me
question what kind of place I was working for. The physical space was a complete mess and
clearly hadn't been updated since Hollis' parents owned the restaurant. Sure, the building was

50 old and was a historic site in downtown Harmony, but it was much worse off than the other businesses in the area. From leaks in the kitchen and dining room to sketchy outlets and 51 52 electrical work, it was in bad shape. I noticed it was off-putting to new customers who seemed to 53 never come back, so I tried bringing it up to Hollis. They just dismissed it because they didn't 54 have the money to fix anything and said I was overreacting. Fitzpatrick's had filed for bankruptcy a few years before I started working there but they never ended up getting approved. 55 I didn't know the exact financial situation of the restaurant, but I do know Hollis kept the food 56 57 prices too low to really make much money. Tips were never great while I was working there because tables rarely spent more than \$20. Hollis insisted that things were getting better but if 58 more money was coming in, there wasn't much to show for it. 59

60 When things got bad enough that they couldn't be ignored, Hollis would "fix" it on their own instead of hiring a professional. This includes the already sketchy electrical work! Several 61 of the outlets needed replaced so Hollis decided to try their hand at being an electrician. After 62 that, all the servers avoided getting too close to the electrical outlets in the bathroom and kitchen 63 because it was easy to get shocked while washing your hands. The plumbing situation was just as 64 bad, if not worse. When the pipes needed replaced, Hollis once again took it upon themselves to 65 do the work. They somehow made things even worse so now the plumbing backs up, pouring 66 dirty dishwater into the sink where we clean produce and prep salads. The Health Department 67 even sited Fitzpatrick's for all the violations but Hollis just dismissed them as minor and 68 continued to do things their own way. 69

Even if you overlook the physical issues of the restaurant, the food itself left a lot to be desired. Personally, I never ate the food even before the pandemic hit. It just wasn't sanitary or tasty and I was honestly worried it might make someone sick. Some people refer to Fitzpatrick's as a "greasy spoon" type of place, and it definitely was greasy, but it lacked the redeeming qualities usually associated with that sort of restaurant. The food was fried, bland, greasy, and all around unhealthy. Almost nothing was made fresh and instead came from a package in the

76 freezer. The "fresh" produce we used was just the leftovers from Hollis' home garden that they labeled organic on the menu to try and draw a younger crowd. Most of the customers that 77 frequented Fitzpatrick's didn't even like the food, they just used it as a gathering place more than 78 79 as a restaurant. This was bad for business because people would hang around a long time, even 80 after they finished eating. A *good* restaurant can turn over their tables more than three times during a service, but most places are happy if they can turn them over three times. Fitzpatrick's 81 was lucky if they could turn over two times in a service, even during the "rushes." Like I said, 82 83 people came to hang out, so tables tended to stay longer at Fitzpatrick's than any other restaurants I've worked for. In a small place like that, you really can't afford to have tables stick 84 around. 85

86 In my entire time working at Fitzpatrick's, it was rare to see new people come into the restaurant. It was usually just your town regulars who got together for lunch or the early bird 87 dinner. The atmosphere appealed more to the retirees in Harmony than anyone else, so business 88 tended to be slow later in the evening. Working the daytime shift made more tips than working 89 the typical dinner rush like you see in most restaurants. Really, by 5:30 p.m. it was so slow 90 Hollis only kept one server on staff and cut the kitchen staff back significantly. There were a few 91 times I worked the evening shift where I literally stood outside trying to drum up business. It's 92 hard to make tips when no one stops in to eat! 93

I was able to get past the shady repairs and I could avoid the eating the food, but money 94 became a real issue. Payday was always extremely stressful. Either Hollis would be late on 95 paying us or would give us a personal check instead of an official one from the business account. 96 Given the DIY repairs, food from Hollis' home garden, and the stress around payday, it was 97 clear that Fitzpatrick's wasn't making money. At least not anywhere near enough to comfortably 98 pay staff and make enough money to have something saved for building repairs. This was an 99 100 issue long before the pandemic hit, but it only got worse after that. There were plenty of times when I thought about quitting, but the job market wasn't great and I didn't want to risk going 101

somewhere worse, or possibly end up unemployed. I stuck it out for a long time, but the COVID-103 19 pandemic brought everything to a boiling point.

104 You have to understand that working in a restaurant is always a gamble with your health. 105 You work closely with people while they are eating, talking, and laughing so it's impossible to 106 avoid coming in contact with germs. You wash your hands and do what you can, but people go out to eat even when they're sick. It's very common as a server to catch colds and anything else 107 that goes around. The problem is exacerbated by the lack of PTO policy in the food service 108 109 industry, so your only options are to come to work sick or miss out on an entire day of income. That's especially problematic if you are unlucky enough to get sick on a weekend; then you miss 110 out on your biggest day of tips in addition to the hours lost. I have personally gotten sick 111 112 multiple times throughout cold and flu season. I even got swine flu when that was a thing a few 113 years back. Admittedly, I went to work sick more than once because I couldn't afford not to. That's a regular part of restaurant life, so you can imagine how scary it was when COVID-19 hit. 114 115 Early news of COVID-19 made me nervous, but I assumed it would just be another swine flu type of thing where we would have to be extra cautious about washing hands and general 116 hygiene. It wasn't until early March when Governor DeBier and Albert Schwarz decided to 117 cancel the big bodybuilding competition that I realized how dangerous this new disease was. At 118 that point, Buckeye didn't even have any confirmed cases yet, just a few people being monitored 119 and tested. The bodybuilding competition is a massive event in Buckeye, so I figured things had 120 to be serious for them to cancel. That's a whole lot of money down the drain so I knew the 121 governor and health officials must have been really worried about spreading this new disease. 122 After that, I was scared to go into work. Like I said before, the customers at Fitzpatrick's were 123 mostly retirees and older people so I was worried about getting one of them sick. I was also 124 worried about my own health. I have asthma and from the little I knew about COVID-19, it 125 126 seemed to affect people's lungs, so it made me nervous working in an environment where I routinely picked up illnesses. I certainly didn't want to be out of a job, but I was relieved when 127

the governor and Health Department closed restaurants to in-person dining. I didn't expectbusiness to go downhill so quickly, though.

A lot of restaurants in the area, and all around the country quickly transitioned to takeout 130 131 options to stay open during the pandemic utilizing walk-up windows and delivery services. 132 Fitzpatrick's did not. Hollis only took orders over the phone which meant there wasn't enough business to bring back any staff. I offered Hollis suggestions on how to make takeout work on a 133 bigger scale. Ultra-Eats and DoorDelivery were already popular in Harmony, so it seemed like a 134 135 no-brainer. Hollis dismissed that idea immediately because they said it was too expensive. At this point, we were several weeks into the state mandated closure and the push to save local 136 businesses was gaining traction on social media. I offered to use my own social media accounts 137 138 to spread the word that Fitzpatrick's needed help transitioning to delivery and takeout service. I 139 even offered to create and operate accounts for Fitzpatrick's to spread the word and I offered to do it for free. Hollis just responded with some vague comment about not asking for community 140 141 handouts. I was persistent and followed up with other ideas like offering bagged lunch options that people could easily call in to order and just pick up from the counter inside. I also suggested 142 the idea of setting up the hostess stand in the doorway to use as a sort of make-shift takeout 143 window. None of my ideas were good enough for some reason and Hollis just stuck to offering 144 the full menu that could only be ordered by calling in. 145

Finally, Governor DeBier announced that restaurants could reopen to in-person dining on 146 May 15, for outdoor seating only. I was thrilled! This seemed like a safe option for staff and 147 customers, and I know everyone was eager to get back to some sort of normal. After the 148 149 announcement I didn't hear from Hollis, so I called to see what the plan was. I was shocked: Hollis had no intention of offering outdoor seating! They said it wasn't possible because the 150 sidewalk in front of the restaurant didn't have enough room. I suggested using the employee 151 152 break area in the back alley, but Hollis refused. They said that was for employees only and it wasn't suitable for dining. Tons of other restaurants used whatever space they could to add 153

outdoor seating, even using parking spaces, so I couldn't understand why Hollis was so resistant.
Hollis seemed determined to stick it out until in-person dining could resume indoors.

156 On May 21, 2020 restaurants were allowed to reopen for indoor dining with restrictions, 157 including spacing out tables, limiting capacity, and closing early. I was glad for the mandated 158 restrictions because I worried that Hollis wouldn't enforce any rules on their own. Closing early didn't bother me in the slightest because we were so dead by 5:30 that I hardly made any tips 159 160 after that in normal circumstances. When it came time to reconfigure the restaurant, Hollis was already fed up with the state guidelines and seemed to go out of their way to prove that 161 Fitzpatrick's couldn't accommodate the restrictions. The restaurant was small so there were only 162 so many options to maintain six feet between each table, but Hollis didn't do much to make it 163 164 work. They kept the tables in the same configuration and just closed off the biggest tables. They 165 still refused to add outdoor seating and they were against the idea of subbing out smaller tables to replace the larger ones. This would have allowed them to seat more people because you could 166 167 have fit more 4-top tables in the space even with the 6 feet apart rule. Hollis said they shouldn't have to buy new tables just because the state was trying to put them out of business. 168

Unsurprisingly, Fitzpatrick's was losing money and they had to lay off non-family staff members
after a few months of being reopened. Hollis kept me on because I had been there the longest and
I was willing to work any shift, but by September I had enough.

I put up with a lot of things in my 6 years at Fitzpatrick's, but Hollis' response to the 172 pandemic was the last straw. The business was in terrible shape, and it was already a struggle to 173 get my paychecks before the pandemic hit. I watched as Hollis refused again and again to adjust 174 175 or reorganize to adjust to the government restrictions. My paychecks got smaller, and tips became few and far between because business slowed significantly. There was simply no way 176 Fitzpatrick's could compete with other area restaurants when Hollis refused to change their 177 178 ways. Near the end of September, I quit. I want to be clear about that last part. Hollis Fitzpatrick did not fire me for stealing. I quit because of how terribly they mismanaged the business and 179

their complete lack of commitment to making changes to accommodate the new way of life 180 during the pandemic. Hollis knew the real story behind my petty theft charge, but they used my 181 182 record against me by telling everyone they fired me because they caught me stealing. I am not a 183 thief, and I certainly wouldn't risk my reputation for a few dollars. I began looking for a new job 184 immediately. I made sure to get ahead of Hollis' rumors and by the first week in November, I got lucky. Harmony Bistro had an opening for an experienced server. They had done so well during 185 the pandemic that not only were they able to keep all their servers on staff, but they actually 186 187 needed to hire more people. I was so excited for the opportunity to work for such a thriving restaurant that I applied immediately. I was a little nervous that Hollis's nasty rumors would get 188 in the way of my chances, but fortunately that was not the case. The owners of Harmony Bistro 189 190 knew not believe Hollis's claims that I was a thief and they hired me right away.

The Bistro is still new in town, but it is hands down the best restaurant I have ever 191 worked in. The owners, Jessie and Ollie, are responsive to customer and staff input and they 192 193 fully embraced changes necessitated by the pandemic. They regularly talk with other business owners in the area to share ideas. The Bistro utilizes DoorDelivery and has a takeout stand set up 194 just outside the entrance to keep capacity under control while also keeping sales up. They set up 195 tables out back in the alley and spruced up the area with some string lights and decorations to 196 make customers feel welcome. It has been a huge hit and my tips have been great! I wish I 197 started working here sooner because I hear Jessie and Ollie even paid their employees during the 198 shutdown by using tips from takeout orders. Working at Harmony Bistro has been a great 199 experience and it is proof that Fitzpatrick's is just an outdated establishment with a stubborn 200 201 owner. I'm not surprised to hear that Hollis is looking for a scapegoat for their problems, but 202 they don't have a leg to stand on.